Clinical Excellence Queensland

# Guide

Establishing and managing Quality Assurance Committees





### **Guide - Establishing and managing Quality Assurance Committees**

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## 1. Purpose

The *Establishing and managing Quality Assurance Committees Guide* (the Guide) is intended to assist entities looking at establishing a Quality Assurance Committee (QAC), pursuant to Part 6, Division 1 of the <u>Hospital and Health Boards Act 2011</u> (HHB Act) and the <u>Hospital and Health Boards Regulation 2023</u> (HHB Regulation). It also aims to explain the functions, obligations, responsibilities, and protections associated with operating a QAC.

## 2. Scope

This Guide is relevant to entities authorised to establish a QAC<sup>1</sup>, established QACs, members of a QAC<sup>2</sup>, relevant persons<sup>3</sup> and a person who performs functions for a patient safety entity<sup>4</sup>.

# 3. Legislation

- Hospital and Health Boards Act 2011(Part 6, Division 1)
- Hospital and Health Boards Regulation 2023 (Sections 23 to 36)
- Right to Information Act 2009 (Schedule 2, Part 1, Item 6)<sup>5</sup>
- Health Ombudsman Act 2013<sup>6</sup>
- Information Privacy Act 2009<sup>7</sup>
- Health Practitioner Regulation National Law (Queensland)

# 4. Principles

The following principles guide the establishment and management of QACs:

- the purpose of a QAC is to improve the safety and quality of health services
- the role of a QAC must include:
  - assessment and evaluation of the quality of health services
  - reporting and making recommendations concerning those health services
  - monitoring the implementation of its recommendations.

To encourage and facilitate the voluntary participation in healthcare improvement, prospective members of a QAC should be advised of their protection from liability<sup>8.</sup> The protection from liability facilitates a confidential environment where practise, decisions and outcomes can be assessed and evaluated by members of a QAC.

<sup>&</sup>lt;sup>1</sup> Entities authorised to establish a QAC are identified in s.82 of the HHB Act.

<sup>&</sup>lt;sup>2</sup> Section 82(3)(c) of the HHB Act.

<sup>&</sup>lt;sup>3</sup> Refer to the definition of *relevant person* in Schedule 2 and s.84(2) of the HHB Act.

<sup>&</sup>lt;sup>4</sup> Section 85(2) of the HHB Act.

<sup>&</sup>lt;sup>5</sup> Provides that the *Right to Information Act* 2009 has no application to a QAC

<sup>&</sup>lt;sup>6</sup> A function of the Health Ombudsman under the *Health Ombudsman Act* 2013 is to identify and report on systemic issues including issues related to the quality of health services at s.25(c).

<sup>&</sup>lt;sup>7</sup> Applies to the handling, access and amendment of personal information in the public sector environment.

<sup>&</sup>lt;sup>8</sup> Sections 88 and 89 of the HHB Act. Protection from liability is conditional upon the QAC member having acted honestly and without negligence.

# **5. Establishing a QAC**

## 5.1 Who can establish a QAC?

Any of the following may establish a QAC<sup>9</sup> for a matter relating to its functions:

- Director-General, Queensland Health
- Chief Executive of a Hospital and Health Service (HHS)
- Professional association, society, college or other entity
- Licensee of a private health facility.

Two or more of the bodies mentioned above may jointly establish a single QAC.

## 5.2 QAC membership

The QAC must comprise individuals with appropriate training and experience appropriate to the services to be assessed and evaluated by the QAC. The HHB Act does not specify any minimum or maximum number of members. It's recommended an application to establish a QAC includes details of each member's qualifications and a summary of their relevant experience (Annexure 1).

QACs can authorise non-members to assist the QAC perform its functions (relevant persons), including by providing administrative or secretarial services, advising the QAC about the performance of its functions, or preparing reports and other information for the QAC.

## 5.3 Does the committee need to be a QAC?

It is important to consider whether a QAC is the most appropriate committee type for the circumstances. It's unnecessary for all committees with a role encompassing safety and quality to be a QAC.

The context of the committee needs to be considered against the strict confidentiality provisions, protections to prevent information from being disclosed in legal proceedings, as well as the protections from liability for members of QACs.

The QAC must benefit from the immunities and protections afforded to QACs and referred to in sections 87, 88 and 89 of the HHB Act. Some questions to consider in this context could include:

- Will the committee receive information from a person who might need protection against liability for giving the information to the committee?
- Is it likely that members of the committee may require protection against a civil liability for an act done, or omission made, including protection against defamation?
- Will the documents and information the committee creates, or created for the committee, as well as information acquired by a person who is a member of the committee, require legal protection?

## **5.4 QACs established by the Director-General**

Where a QAC will be assessing and evaluating the quality of health services across the state and membership is anticipated to consist largely of expertise sourced from Queensland Health, these types of QACs have traditionally been established by the Director-General, Queensland Health.

The following is the step-by-step process leading to the establishment of a QAC by the Director-General.

Step 1: Consider how the proposed QAC will satisfy the following legislative obligations:<sup>10</sup>

- (a) The functions of a QAC include:
  - the assessment and evaluation of the quality of health services
  - reporting and making recommendations concerning those health services
  - monitoring the implementation of its recommendations.

<sup>&</sup>lt;sup>9</sup> See section 82(1) of the HHB Act

<sup>&</sup>lt;sup>10</sup> See section 82(3) of the HHB Act

- (b) The QAC comprise individuals with training and experience appropriate to the services to be assessed and evaluated by the QAC.
- (c) The exercise of the committee's functions would benefit from the immunities and protections afforded by Part 6, Division 1 of the HHB Act.

Please note, there are other requirements listed in s.82 of the HHB Act.

**Step 2:** Schedule a meeting with the Executive Director, Patient Safety and Quality (PSQ) to discuss establishing the QAC.

**Step 3:** Prepare a Brief to the Director-General advising how the establishment will result in improvements to patient safety and the quality of Queensland's health services, include the following attachments:

- Terms of reference
- Privacy Policy
- Approved Form Notice of the Establishment of a Quality Assurance Committee (Annexure 1)

**Step 4:** Send the Brief to PSQ email - <u>Quality-Assurance-Committee@health.qld.gov.au</u>. PSQ will review and progress the Brief to the Director-General for approval.

**Step 5:** The Director-General will decide to approve or not approve the Brief. Feedback may be sought from a relevant clinical network or Queensland Health Executive Committee to assist in informing this decision.

**Step 6:** SDLO will notify the clinical group, the Deputy Director-General, CEQ and PSQ of the outcome.

### 5.5 QACs not established by the Director-General

For entities wishing to establish a QAC, including HHSs, the entity establishing the QAC must comply with the following legislative obligations.<sup>11</sup>

- (a) The functions of a QAC include:
  - the assessment and evaluation of the quality of health services
  - reporting and making recommendations concerning those health services
  - monitoring the implementation of its recommendations.
- (b) The QAC comprise individuals with training and experience appropriate to the services to be assessed and evaluated by the QAC.
- (c) The exercise of the committee's functions would benefit from the immunities and protections afforded by Part 6, Division 1 of the HHB Act.

Please note, there are other requirements listed in s.82 of the HHB Act.

Following the establishment of a QAC, the Director-General, Queensland Health must be notified by submitting a completed version of the Approved Form – Notice of the Establishment of a Quality Assurance Committee (Annexure 1) to the following email address:

Email: <u>Quality-Assurance-Committee@health.gld.gov.au</u>

<sup>&</sup>lt;sup>11</sup> Section 82(3) of the HHB Act

# 6. Requirement to adopt a privacy policy

All QACs are required to adopt a written privacy policy in accordance with section 32 of the HHB Regulation. The privacy policy should provide a sufficient level of information to enable members and relevant persons to be aware of their obligations in relation to how they:

- acquire and compile relevant information (mandatory)
- securely store relevant information (mandatory)
- disclose relevant information (mandatory)
- ask an individual for consent to disclose the individual's identity.<sup>12</sup>

The privacy policy must also state the circumstances under which a record containing relevant information may be copied or destroyed. This must have regard to the policies, standards and guidelines about the making or keeping of public records made by the Queensland State Archivist.

Patient Safety and Quality have developed a privacy policy template (Annexure 2) for use by QACs established by a HHS or the Director-General, Queensland Health.

The template is available on the Queensland Health website - <u>Quality Assurance Committees (QACs)</u> <u>Clinical Excellence Queensland | Queensland Health</u>

## 7. Documenting procedures and processes

It is recommended every QAC develop a term of reference, to document and guide the general business of the committee and ensure compliance with the mandatory procedures<sup>13</sup> described in the HHB Regulation (refer Annexure 2 for further information).

The following procedures are mandatory:

### Electing a chairperson

A QAC must have a chairperson. The chairperson can be chosen by the entity establishing the QAC at the commencement of the QAC, or by the QAC electing a member to be chairperson at any time. If the chairperson is elected by the QAC, the establishing entity must approve the appointment.

There is no limit to the time period a chairperson can sit in the position. If the chairperson role is vacated, the committee may elect a new chairperson.

If a committee was established by an entity other than the Director-General, Queensland Health, as soon as practicable after the chairperson is appointed, the committee must provide the Director-General, Queensland Health, a written notice containing the following information:

- the member's full name
- the date the member was appointed as chairperson.

Email: <u>Quality-Assurance-Committee@health.qld.gov.au</u>

### Times and places of meetings

Committee meetings are to be held at the times and places the chairperson decides. However, the chairperson must call a meeting if asked in writing to do so by at least the number of members forming a quorum for the committee. A committee must hold its first meeting within 3 months after its establishment.

<sup>&</sup>lt;sup>12</sup> See section 83(2) of the HHB Act

<sup>&</sup>lt;sup>13</sup> See: Part 5, Division 2 of the HHB Regulation.

### A quorum at meetings

A quorum for a QAC is the number equal to one-half of the number of its members or, if one-half is not a whole number, the next highest whole number.

### **Presiding at meetings**

The chairperson is to preside at all meetings of a QAC. If the chairperson is absent from a meeting or the office of chairperson is vacant, a chairperson for the particular meeting can be chosen by the members present.

### **Conduct of meetings**

A question at a QAC meeting is decided by a majority of the votes of the members present. Each member present at the meeting has a vote on each question to be decided and, if the votes are equal, the member presiding also has a casting vote.

### Minutes

A committee must keep the minutes of a meeting of the committee for 10 years after the meeting<sup>14</sup>.

### Other procedures

Pursuant to the HHB Act and HHB Regulation, a committee must conduct its business, including its meetings, pursuant to the procedures above. Notwithstanding the HHB Act and HHB Regulation, the committee must in addition follow the procedures decided for it by the entity that established the committee. Additional procedures can be determined by the committee regarding how it may conduct its business, including its meetings.

As required under section 83(1) of the HHB Act, the QAC must also have regard to the rules of natural justice when undertaking any of their functions.

In addition, for a QAC that is also a public entity (those that are established for a matter relating to the functions of a HHS or the Department) consideration may also need to be given to any decisions they make being compatible with the *Human Rights Act 2019* (Qld).

It is important that the QAC documents the reasons for any decision, including the steps it has taken to afford natural justice as well as any human rights considerations.

## 8. Protections, immunities and confidentiality

## 8.1 Protection for QAC documents and information

The protections afforded to QACs apply to reports or other documents created by or for a committee, information contained in a report or other document created by or for a committee and information acquired by a person as a member of the committee or as a relevant person for the committee.

QAC related documents or information cannot be accessed under any order, whether of a judicial or administrative nature, and are not admissible in any proceeding, Further, neither a QAC member nor a relevant person for a committee can be called to produce documents or information or be called to give evidence in any legal proceedings or other legal process about information that came to their knowledge as a QAC member or a relevant person for a committee. The only exception to this is when the document, information or evidence relates to a legal proceeding for an offence against the QAC legislation.

<sup>&</sup>lt;sup>14</sup> This requirement does not apply to the extent that the minutes are a public record under the Public Records Act 2002,

## 8.2 Protection from liability

Neither a QAC member nor a relevant person for a committee can be held civilly liable for their acts or omissions if they have acted honestly and without negligence in their function as a QAC member or a relevant person for a QAC. If the QAC member or relevant person incurs costs in defending such proceedings, the person is to be indemnified (costs paid) by the entity that established the QAC.<sup>15</sup>

## 8.3 Members and relevant persons' confidentiality obligations

Strict confidentiality obligations apply to both QAC members and relevant persons.

Under section 84(1) of the HHB Act, a person who is or was a QAC member is prohibited from disclosing information acquired in the course of their involvement in QAC activities, other than:

- for the purpose of exercising the functions of a member of the QAC
- to members of another QAC if the information is relevant to the functions of the other QAC
- to a prescribed patient safety entity<sup>16</sup>
- to a relevant Chief Executive in relation to health professionals working in the Department (Director-General), a HHS (Health Service Chief Executive), or private health facility (licensee of the facility) to prevent serious risk of harm<sup>17</sup>
- if the person is a registered health practitioner—for notifying the Health Ombudsman about information in relation to a reasonable belief of the person that another registered health practitioner has behaved in a way that constitutes public risk notifiable conduct<sup>18</sup>
- to comply with a requirement of an inspector made of the person under the HHB Act, if the requirement relates to an offence under Part 6, Division 1 of the HHB Act<sup>19</sup>
- under a regulation made under s.91 of the HHB Act.

If prosecuted for a breach of these confidentiality provisions, there is a maximum <u>financial penalty</u> of 100 penalty units.

Also, under section 84(2) of the HHB Act, a person who is or was a relevant person for a QAC must not disclose to someone else information acquired by the person as a relevant person for the QAC, other than:

- for the purpose of helping the QAC to perform its functions
- to comply with a requirement of an inspector made of the person under the HHB Act20.

If prosecuted for a breach of these confidentiality provisions, there is a maximum <u>financial penalty</u> of 100 penalty units.

At the time of making a disclosure the following written wording should be included:

- that strict statutory confidentiality protections apply to information/documents held by a QAC; and
- the information/documents being disclosed are confidential and have been disclosed in accordance with section 84 of the HHB Act.

Further, the information/documents that are subject to the statutory protections should be clearly identified/described, and the person disclosing the information/documents should be clearly identified as a QAC member or relevant person for the committee.

<sup>&</sup>lt;sup>15</sup> See section 88(3) of the HHB Act.

<sup>&</sup>lt;sup>16</sup> See section 85 of the HHB Act

<sup>&</sup>lt;sup>17</sup> See Section 85A of the HHB Act.

<sup>&</sup>lt;sup>18</sup> See definition of 'public risk notifiable conduct' under Schedule 2 of the HHB Act. See also section 36, *Health Ombudsman Act* 2013 <sup>19</sup> If the requirement relates to an offence under Part 6, Division 1 of the HHB Act

<sup>&</sup>lt;sup>20</sup> If the requirement relates to an offence under Part 6, Division 1 of the HHB Act.

# 9. Disclosing information

## 9.1 Disclosure to a patient safety entity

A QAC may give a copy of a report or other document prepared by the QAC to a prescribed patient safety entity<sup>21</sup> for an authorised purpose for the entity. PSQ is a prescribed patient safety entity.

This type of disclosure by the QAC is protected, in so far as, a person who performs functions for the patient safety entity must not:

- give a copy of the report or other document to anyone else
- disclose any information contained in the copy of the report or other document to anyone else other than for the authorised purpose for which the copy of the report or document was given
- use the copy of the report or document, other than for the authorised purpose for which the copy of the report or document was given.

If a person within the prescribed patient safety entity is prosecuted for a breach of these confidentiality provisions, there is a maximum <u>financial penalty</u> of 100 penalty units.

## 9.2 Disclosure to prevent serious risk of harm

If a QAC forms a reasonable belief that a health professional, in the practice of the health professional's profession, poses a serious risk of harm to a person because of the health professional's health, conduct or performance, the committee must disclose the identity of the health professional and the information that forms the basis for the reasonable belief, to the health professional's chief executive.<sup>22</sup>

The term 'serious risk of harm' is not defined in the HHB Act, and examples of what this may encompass are not provided in the HHB Act. Determining whether there is a serious risk of harm will always depend on the facts and will need to be assessed on a case-by-case basis. Generally, the term 'serious' may be interpreted to mean something more than 'substantial'.

For context, it may also be relevant to consider the purpose for making the disclosure, which is to enable the relevant Chief Executive to:

- take action under the *Public Sector Act 2022*, or for a private health facility, to perform their functions relating to the management of the facility; or
- to make a mandatory notification under the *Health Practitioner Regulation National Law* (Queensland) (National Law).

## **9.3 Disclosure of information between QACs**

# Can a QAC share a Root Cause Analysis (RCA) report they receive from PSQ and/or from an HHS with another QAC?

Yes, a QAC may disclose an RCA report or information contained in that report to another QAC, however prior to disclosure the QAC must establish that the information is relevant to the functions of the QAC.

Accordingly, the protections<sup>23</sup> for RCA reports and information will apply to the reports and information received by the QAC.

# Can a QAC share other clinical incident reports they receive from Queensland Health / private sector health services with other QACs?

Yes, if the clinical incident report is relevant to the function of the requesting QAC, then the information may be disclosed<sup>24</sup>.

<sup>&</sup>lt;sup>21</sup> See section 85 of the HHB Act and section 36 of the HHB Regulation

<sup>&</sup>lt;sup>22</sup> See section 85A(5) of the HHB Act, paragraphs (a) to (c) for definition chief executive.

<sup>&</sup>lt;sup>23</sup> See section 87 (Protection for documents and information – QAC information) and section 119 (Protection for documents and information) of the HHB Act.

<sup>&</sup>lt;sup>24</sup> In accordance with section 84(1)(b) of the HHB Act.

# Can a QAC discuss the content of RCA reports and other clinical incident reports with other QACs which do not have copies of those RCA reports and clinical incident reports?

Yes, where information contained in an RCA report or a clinical incident report is relevant to the function of another QAC, the information can be discussed.

## 9.4 Disclosure by Queensland Health to QACs

#### Root cause analysis reports

PSQ and/or a HHS may provide a copy of a RCA report, or information contained in an RCA report, to a QAC.  $^{\rm 25}$ 

#### A report undertaken by a clinical reviewer under Part 6 of the HHB Act

The Director-General, through PSQ and/or the Chief Executive of an HHS, can only disclose recommendations in a clinical review report to a QAC, not the full report <sup>26</sup>. Furthermore, the recommendations must be relevant to the functions of the QAC.

#### Other clinical analysis reports

PSQ can disclose other types of clinical analysis reports to a QAC provided the report is relevant to the QAC's functions.<sup>27</sup>

# 10. QAC reporting obligations

### **10.1 Annual activity statement**

Every year, a QAC must prepare an annual activity statement<sup>28</sup> (due every 12 months from the date the QAC commenced) containing the following information:

- the chairperson's full name
- each member's full name
- for any person appointed as a member during the reporting period
- the person's full name and qualifications
- the person's office or position
- a summary of the person's experience that is relevant to the committee's functions
- the date the person became a member.
- if a person ceased being a member during the reporting period—the date the individual ceased being a member
- the dates of each meeting held by the committee during the reporting period.

Annual activity statements must be forwarded before each anniversary of the day the QAC was established to both:

- the entity that established the QAC
- the Director-General, Queensland Health

For the Director-General, annual activity statements can be sent to: Quality-Assurance-Committee@health.qld.gov.au

<sup>&</sup>lt;sup>25</sup> See: section 112(5) of the HHB Act for disclosure by the Department of Health

<sup>&</sup>lt;sup>26</sup> See: section 135 of the HHB Act

<sup>&</sup>lt;sup>27</sup> See: section 153 of the HHB Act

<sup>&</sup>lt;sup>28</sup> See section 35 of the HHB Regulation

## **10.2 Triennial report**

A QAC must carry out a review of its functions<sup>29</sup> every three (3) years from the date of its establishment (additional reviews of the QACs functions can occur at any time). The review must result in a report.<sup>30</sup>

The report must contain the following information and be made available to the public:<sup>31</sup>

- a statement of the QAC's functions
- information for each current committee member, including:
- the member's full name and qualifications
- the member's office or position
- a summary of the member's experience that is relevant to the committee's functions a summary of the activities performed in, and any outcomes of, the exercise of the QAC's functions
- a summary of the QAC's privacy policy.

The report may be made available to the public in a form the committee considers appropriate. An example of an appropriate form to make the information publicly available is to include it in the annual report of the entity that established the QAC.

A copy of the report must also be given to:

- the entity that established the QAC
- the Director-General , Queensland Health

For the Director-General, annual activity statements can be sent to:

Quality-Assurance-Committee@health.qld.gov.au

## **10.3 Mandatory reporting to the Health Ombudsman**

If a member of a QAC is a registered health practitioner, mandatory reporting requirements under s.141 of the *National Law Health Practitioner Regulation National Law (Queensland)* and s.84(1)(d) of the HHB Act applies. The health practitioner is required to notify the Office of the Health Ombudsman (OHO) when there is a reasonable belief that another registered health practitioner, the subject of information assessed and evaluated by the QAC, has behaved in a way that constitutes public risk notifiable conduct.

### Public risk notifiable conducts means:

- 1. Placing the public at risk of substantial harm in the practitioner's practice of the profession because **the practitioner has an impairment**; **or**
- 2. Placing the public at risk of substantial harm by practising the profession in a way that constitutes a significant departure from accepted professional standards.

The difference between a health practitioner's reporting obligation as a member of a QAC, and the usual reporting obligation as a health practitioner is that as a member of a QAC, a health practitioner is obligated to report public risk notifiable conduct, not excluded notifiable conduct.

A registered health practitioner who is a member of a QAC must not disclose information that forms the basis of the reasonable belief that a health practitioner has (excluded notifiable conduct):

- practised the practitioner's profession while intoxicated by alcohol or drugs; or
- practised the practitioner's profession in a way that constitutes a significant departure from accepted professional standards but not in a way that places the public at risk of substantial harm; or
- engaged in sexual misconduct in connection with the practice of the practitioner's profession.<sup>32</sup>

This is excluded notifiable conduct.

<sup>&</sup>lt;sup>29</sup> See section 34 of the HHB Regulation.

<sup>&</sup>lt;sup>30</sup> See section 33 of the HHB Regulation

<sup>&</sup>lt;sup>32</sup> See section 86 and Schedule 2 of the HHB Act and section 141(4)(d) of the National Law.

### Practitioners with an impairment

A member of a QAC who is also a registered health practitioner, forms a reasonable belief another health practitioner has conducted their practise in a way that constitutes public risk notifiable conduct by placing the public at risk of substantial harm because the practitioner has an impairment, the member is obligated to notify OHO.

**Substantial harm means** in this context the failure to correctly or appropriately diagnose or treat because of the impairment. For example, a practitioner who has an illness which causes cognitive impairment so they cannot practise effectively. However, a practitioner who has a blood-borne virus who practises appropriately and safely in light of their condition and complies with any registration standards or guidelines and professional standards and protocols would not trigger a notification.

#### Significant departure from accepted professional standards

If a member of a QAC who is also a registered health practitioner forms a reasonable belief another practitioner has conducted their practise in a way that constitutes public risk notifiable conduct by placing the public at risk of substantial harm because the practitioner has departed from accepted professional standards, you are obligated to notify the OHO.

Substantial harm means in this context considerable harm such as a failure to correctly or appropriately diagnose or treat because of the significant departure from accepted professional standards.

## **11. Governance roles**

PSQ has an overarching governance and compliance role for QACS established by the Director-General Queensland Health.

Where the chief executive of a HHS is the establishing entity for a local QAC, the HHS has the responsibility for governance and compliance for the QAC.

Where professional associations, colleges or licensees of private health facilities are the establishing entities for QACs, the establishing entity will have overall governance and responsibility for the QAC.

### **11.1 Responsibilities**

### The Director-General's role (undertaken through the Executive Director, Patient Safety and Quality)

- establish QACs
- establish and maintain a publicly available QAC register the Register is available here: <u>https://www.health.qld.gov.au/psu/qac/docs/qac-committee.pdf</u>
- review QAC annual activity statements
- review QAC triennial reports.

### The establishing entities' role

- establish the QAC
- approve annual activity statements<sup>33</sup>
- approve reports and other information disclosed by the QAC and subcommittees of the QAC.
- approve local triennial reports (prior to disclosing the reports publicly)<sup>34</sup>

<sup>&</sup>lt;sup>33</sup> s.27 of the HHB Act

<sup>34</sup> s.25 of the HHB Act

# 12. Establishing a sub-committee

Although the HHB Act does not specifically provide for the establishment of a subcommittee within a QAC, there is no legal impediment to such a body being created, although its operations will be limited to assisting in the QAC's functions. Accordingly, the QAC's functions (usually itemised in the QAC's terms of reference) should be sufficiently broad enough to capture the work intended to be undertaken by the subcommittee. A QAC may amend its functions if necessary. However, at a minimum a QAC's functions must include the matters stated in section 82(3) of the HHB Act.

In the absence of rules relating to establishing and maintaining sub-committees in the QACs terms of reference, a QAC could establish a subcommittee by way of resolution. The subcommittee may not make decisions on behalf of the QAC, because ultimately only a QAC has legal recognition under the HHB Act.

## 12.1 Composition of a subcommittee

To ensure the protections in Part 6, Division 1 of the HHB Act apply, a subcommittee will need to comprise of relevant persons, members of the QAC or a combination of both.

A *relevant person* is defined in Schedule 2, of the HHB Act to mean:

- (a) or a quality assurance committee, a person authorised by the committee to help the committee in the performance of its functions, including by—
  - (i) providing administrative or secretarial services to the committee; or
  - (ii) advising the committee about the performance of its functions; or
  - (iii) preparing reports and other information for the committee; or ...

As a relevant person has an adjunct role to facilitate the work of the QAC, they are limited from disclosing information acquired in that capacity unless it is for the purpose of helping the QAC perform its functions, or in order to comply with a requirement of an inspector relating to an offence (s 84(2) of the HHB Act). Accordingly, if a subcommittee is only made up of relevant persons then the role of that subcommittee, by reason of its constituency would be limited to collating data and producing reports relevant to the QAC's functions for consideration by the QAC.

If it is intended that a subcommittee will have greater responsibility such as performing the functions of the QAC in the first instance, then it should be constituted with at least one member of the QAC who is not constrained in the same way as a relevant person.

The benefit to having QAC members within a subcommittee of the QAC is the ability of those persons to disclose information more broadly<sup>35</sup> (but still in accordance with the obligations of confidentiality outlined in section 84(1) of the HHB Act) and for them not to be constrained in their activities to only collating data and producing reports relevant to the QAC's functions. Operationally, if a QAC decided to establish a subcommittee with members of the QAC, it would need to ensure that it could still form a quorum at QAC meetings – being the number equal to one-half of the number of its members (s.18 of the HHB Regulation). This may become problematic if too many of its members are otherwise occupied in subcommittee activities and unable to attend QAC meetings.

<sup>&</sup>lt;sup>35</sup> See section 84(1) of the HHB Act

## **12.2 Subcommittee operations**

Despite not being subject to any particular legislative requirements, the QAC should consider how its subcommittee will operate to best assist the QAC in fulfilling its functions. This will include deciding whether the subcommittee:

- (a) is to be formally structured with a chairperson and other hierarchy, including its constituency as discussed above
- (b) will have regular meetings with a particular number of attendees and how those meetings are to be documented and that documentation retained (noting the QAC is required to retain its minutes for 10 years)
- (c) will have its own terms of reference which fit within the functions of the QAC, so that it is clear what the role of the subcommittee will be.

Consideration should also be given to the process by which the subcommittee is to interact with the QAC for reporting purposes and general business.

# Annexure 1

### APPROVED FORM

### NOTICE

### OF THE ESTABLISHMENT OF A

### **QUALITY ASSURANCE COMMITTEE**

Section 82(4) of the Hospital and Health Boards Act 2011

The contents of this Form can be adapted to suit your own format.

I [insert full name], [insert position], of [insert entity] establish the [insert name of QAC] Quality Assurance Committee (QAC), in accordance with Section 82 of the *Hospital and Health Boards Act 2011* (HHB Act). The QAC:

- commenced on [the date of this Notice or insert the relevant date]
- was established by [insert the type of entity pursuant to s.82(1) of the HHB Act, for example, Metro North Hospital and Health Service<sup>36</sup>]
- was jointly established with another entity,<sup>37</sup> [if two entities established this committee give the other name – delete this paragraph if not relevant]
- [will adopt/has adopted] by resolution a written privacy policy<sup>38</sup> [and will forward a copy to the Department of Health/and has attached a copy]
- comprises individuals with training and experience appropriate to the services to be assessed and evaluated by the QAC.

The QAC has appointed a Chairperson and the following members:

- [insert the chairperson's full name and title of Chairperson]

- [insert each member's full name]
  - [insert each member's qualifications]
  - [insert each member's office or position]
  - [insert a summary of each member's experience that is relevant to the committee's functions]
    - [insert the date the person became a member].

The QAC was established under a resolution or in accordance with the rules or official procedures of the establishing entity.

The QAC [will adopt/has adopted] by resolution, a document [insert here Terms of Reference or other document adopted] [and will forward a copy/and has attached a copy].

The QAC's functions include the assessment and evaluation of the quality of health services, the reporting and making of recommendations concerning those services and monitoring the implementation of its recommendations.

The exercise of the QAC's functions will benefit from the immunities and protections afforded by Part 6, Division 1 of the HHB Act.

This Approved Form was first published March 2018. Form 1 version 1. No changes have been made to it in subsequent publications of this Guide.

<sup>&</sup>lt;sup>36</sup> See: s.82(1) of the HHB Act

 <sup>&</sup>lt;sup>37</sup> See: s.82(2) of the HHB Act
<sup>38</sup> See: s.31 of the Hospital and Health Boards Regulation 2023

Sign here:

Signature

Date

Insert full name

Position

Legislation Hospital and Health Boards Act 2011 – section 82(4) Acts Interpretation Act 1954 – sections.48 and 48A

Completed forms should be emailed to both of the following email addresses:

- Quality-Assurance-Committee@health.qld.gov.au
- <u>SDLO@health.qld.gov.au</u>

This Approved Form was published first published March 2018. Form 1 version 1. No changes have been made to it in subsequent publications of this Guide.

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# Annexure 2 – Terms of Reference

## **Documenting QAC procedures and processes**

It is recommended every QAC develop a 'terms of reference' document, to guide the procedures, processes and general business of the committee.

The following is a guide only of what a terms of reference for a QAC might include:

- Name of the QAC.
- Description of the purpose of the QAC.
- Functions of the QAC.
- The scope of the QAC.
- The minimum reporting requirements of the QAC:
  - Pursuant to s.35 of the *Hospital and Health Boards Regulation 2023*, the Committee will give to the Director-General, Queensland Health an annual activity statement containing data/information about trends in the provision of relevant health services, issues and incidents (this report will be made public).
  - Pursuant to s.34 of the *Hospital and Health Boards Regulation 2023*, the Committee will carry out a review of its functions (on a triennial basis). It must evaluate its own effectiveness in meeting its purpose and functions (for example, timeliness in decision making, attendance at meetings and the number of meetings).
  - Pursuant to s.33 of the Hospital and Health Boards Regulation 2023, the Committee will give a triennial report to the Director-General, Queensland Health (the triennial report will be made publicly available).
- Whether sub-committees can be established by the QAC (sub-committees may be established).
- A statement clarifying the QAC will maintain a register of chairs/members and relevant persons<sup>39</sup> and how the participation in these positions can be terminated.
- Reference to the QACs privacy policy<sup>40</sup>
- Procedures of the QAC<sup>41</sup> refer to Section 8 of the Guide (above):
  - times and places of meetings
  - a meeting quorum
  - presiding at meetings
  - conduct of meetings
  - minutes and other procedures.
- Details concerning the QAC minimum reporting obligations see Item 12 of the Guide (above).

<sup>&</sup>lt;sup>39</sup> See further the definition of relevant persons in Schedule 2 (p254) of the HHB Act.

<sup>&</sup>lt;sup>40</sup> Pursuant to s.31 of the HHB Regulation, the QAC must adopt, by resolution a written privacy policy.

<sup>&</sup>lt;sup>41</sup> Refer to Part 5 Division 2 of the HHB Regulations.